

REQUEST FOR PROPOSAL

OPC-RFP-T-2021-2

For

**Provision of Technical Services Regarding
Washington Gas and AltaGas Cyber Security**

Public Service Commission of the District of Columbia

Formal Case N0. 1142

Sponsored by the

Office of the People's Counsel for the District of Columbia

RFP Issue Date: November 4, 2020

Proposal Due Date: November 17, 2020

SECTION 1 - SCOPE OF WORK

I. Introduction

In order to assist the Office of the People’s Counsel for the District of Columbia (OPC or Office), the statutory representative for District of Columbia ratepayers, in its representation of District of Columbia ratepayers, OPC seeks technical services from firms and individuals with experience evaluating and addressing energy utility cyber security systems with particular knowledge of natural gas cybersecurity industry standards. The respondent to this RFP should also be familiar with best practices and guidance that has been developed by the federal government or by industry and government collaboration efforts.

This request for proposals (RFP) is released pursuant to OPC’s contract and procurement authority as outlined in D.C. Code §§ 34-804(c), 34-912.

II. Background

On July 6, 2018, the Public Service Commission of the District of Columbia (PSC or Commission) granted AltaGas Ltd.’s (AltaGas) request to acquire Washington Gas Holdings, Inc. (Washington Gas) and Washington Gas Light Company (WGL, and collectively with AltaGas, the Companies). WGL is the monopoly owner and operator of the natural gas distribution system in the District of Columbia. The merger was subject to certain terms and conditions, including Term No. 59 which required in relevant part that¹:

AltaGas will not reduce the number of staff or capital budget at WGL and Washington Gas dedicated to cybersecurity. AltaGas will continue to invest in its cybersecurity program. AltaGas will not integrate the IT systems of AltaGas and its pre-Merger affiliates (“AltaGas IT Systems”) with the IT systems of WGL and its pre-Merger affiliates, including Washington Gas (“Washington Gas IT Systems”) until the Commission determines that AltaGas has achieved an aggregate cybersecurity capability maturity comparable to or greater than Washington Gas, as evaluated by a reputable third-party expert. Until AltaGas has achieved an aggregate cybersecurity capability maturity comparable to or greater than Washington Gas’s, AltaGas shall (i) provide annual reports to the Commission documenting compliance with this Commitment . . .

On July 5, 2019 and July 6, 2020, AltaGas and WGL filed statements claiming that the companies were in compliance with the commitment.² On September 24, 2020, the Companies submitted a request for a Commission determination that AltaGas has achieved an aggregate cybersecurity capability maturity that is comparable to or greater than Washington Gas, and for

¹ *Formal Case No. 1142*, Order No. 19396, Appendix A at 21-22 ¶ 59, rel. June 29, 2018 (Order No. 19396)

² *Formal Case No. 1142*, WGL, filed July 5, 2019; *Formal Case No. 1142*, AltaGas Ltd., filed July 6, 2020.

OPC-RFP-T-2021-2

permission to integrate WGL and AltaGas' IT systems.³ On October 15, 2020, District of Columbia Government (DCG) and OPC requested that the Commission hold a confidential technical conference to examine the substance of the filing.⁴ AltaGas and WGL have consented to the request,⁵ but the conference has yet to be scheduled.

III. Scope of Work

OPC seeks technical services from qualified firms and individuals with the experience and expertise to inform and advise the Office by providing the following services:

- expert advice on IT system structure, cybersecurity, and maturity requirements, standards, and best practices that apply to regulated utilities and parent companies, especially those that apply to natural gas distribution utilities;
- expert analysis of and advice on utility cyber security assessments;
- expert analysis of and advice on the investments AltaGas has made in its IT system since the time of merger close;
- expert analysis of and advice on WGL and AltaGas's comparative cybersecurity capabilities based on the information provided at the time of merger and that provided in the Companies' September 24, 2020 filing;
- expert analysis on whether there are any potential safety risks of integrating WGL and AltaGas IT systems;
- expert advice on additional information that may be needed or proactive measures that must be taken before a determination may be made that WGL and AltaGas' IT systems are safe to integrate;
- as needed, assist the Office with developing questions in preparation for the technical conference to be scheduled by the Commission; and
- as needed, attend all other necessary hearings, meetings, and conferences with the Office, the Commission, and other parties on AltaGas' Term No. 59.

An offeror may submit a proposal to handle all or some the tasks; however, all proposals must clearly state the issues or tasks the offeror is qualified to address. The successful offeror is expected to use their professional judgment to project a reasonable work plan for this assignment, resulting in the completion of the tasks for a fixed price. Due to the sensitive nature of the

³ *Formal Case No. 1142*, AltaGas Request for Commission Determination Regarding Cybersecurity Capability Maturity (Cybersecurity Request), filed September 24, 2020.

⁴ *Formal Case No. 1142*, DCG & OPC, Joint Response, filed October 15, 2020.

⁵ *Formal Case No. 1142*, AltaGas' Response to Comments filed Jointly by DCG & OPC with the PSC on October 15, 2020, filed October 29, 2020.

OPC-RFP-T-2021-2

information at issue, the successful offeror must also be able to enter into and abide by the confidentiality agreement that governs this proceeding.

OPC recognizes that there are circumstances where, for unforeseeable reasons, the scope of work will necessarily expand beyond that reasonably contemplated in the original proposal and, therefore, the Office will consider written requests for additional compensation addressed to the Office at least fourteen (14) business days prior to commencing the work for which additional compensation is sought to enable the Office to consider the request. No work may be commenced until the Office and the successful offeror have executed a contract amendment for the additional compensation.

SECTION 2 – INDEPENDENT CAPACITY; NON-ASSIGNABILITY

The successful offeror and any agents and employees thereof shall, in the performance of work under the proposal and this RFP, act in an independent capacity and not as officers or employees of the District of Columbia government. The successful offeror shall not assign nor transfer any interest under the contract resulting from this RFP without the prior written consent of OPC.

SECTION 3 – INDEMNIFICATION

The successful offeror agrees to indemnify, defend, and hold harmless the Office of the People's Counsel and the District of Columbia government, its officers, employees and agents from any and all claims and/or losses accruing or resulting to persons, firms, or corporations who may be injured or damaged by the successful offeror in the performance of its duties and responsibilities under the proposal accepted by OPC and also from and against any liability, including costs and expenses, for violation of proprietary rights, copyrights, or rights of privacy or confidentiality arising out of the publication, translation, reproduction, delivery, performance, use or disposition of any data furnished pursuant to this engagement or based on any libelous or otherwise unlawful matter contained in such data.

SECTION 4 – ACCESS TO RECORDS

The successful offeror agrees that OPC, through its authorized agents and employees, shall have the right to examine and audit such books, records, and other documents in the possession or control of the successful offeror as necessary to verify the fees, charges and expenses billed to the Office under this engagement.

SECTION 5 – CONFIDENTIALITY OF PROPOSALS, WORK PAPERS, AND MATERIALS

The proposal filed in response to this RFP shall be considered a public document and may be available to the public pursuant to the District's freedom of information laws. The successful offeror agrees that the Office shall own and have unlimited right to all interim and final written testimony, exhibits, or reports, and that the successful offeror shall not assert any rights or establish any claim under existing copyright, patent, or data law as to such material or processes. The successful offeror further agrees that upon request it will submit to the Office original or legible

OPC-RFP-T-2021-2

copies of all work papers created by the successful offeror in support of its testimony, exhibits, or reports during the course of this engagement.

SECTION 6 – TERMS AND CONDITIONS RELATED TO THE RFP

This RFP does not bind or otherwise commit OPC to enter into a contract or to pay any cost incurred in the preparation of a proposal in response to this request. OPC reserves the right to accept or reject any or all proposals received, to negotiate with all qualified sources, or to cancel or modify this RFP in whole or in part. OPC reserves the right to request additional written data, information, oral discussion, or presentations in support of any written proposal or portion thereof, which is deemed necessary to clarify any aspect of a proposal.

SECTION 7 – TERMS AND CONDITIONS RELATED TO THE SCOPE OF WORK

It is understood and agreed that if, through any cause or for any reason, the successful offeror fails to fulfill in a timely and professional manner the obligations under the successful proposal or violates any of the terms of this RFP or contract entered into pursuant to this RFP, the Office shall have the right to terminate the contract by giving written notice of termination. In the event of such termination, all finished or unfinished documents, data, studies, testimony, exhibits, or other material prepared or being prepared pursuant to this engagement shall, at the option of the Office, become OPC's property and the successful offeror shall be entitled to receive just and equitable compensation for any reasonably satisfactory work performed.

SECTION 8 – RFP AVAILABILITY

A copy of this RFP may be obtained by e-mail or written request to:

Naunihal "Nick" Singh Gumer
Director, Regulatory Finance
Office of the People's Counsel for the District of Columbia
1133 15th Street, N.W. Suite 500
Washington, D.C. 20005
ngumer@opc-dc.gov

SECTION 9 – PROPOSAL DEADLINE AND METHOD FOR SUBMISSION

The times stated in this document refer to Eastern Daylight Time (EDT). The Office must receive proposals by **4:00 p.m. EDT on November 17, 2020**. All proposals received after this deadline will not be considered. Interested firms and individuals must submit **one (1) hard copy of the proposal AND an electronic version (email attachment) in PDF format**.

Hard copies must be submitted in a sealed envelope marked: "Submission in Response to OPC-RFP-T-2021-1, Provision of Technical Services Regarding Cyber Security Matters Related to Utility Operations" and sent to:

Naunihal "Nick" Singh Gumer
Director, Regulatory Finance
Office of the People's Counsel for the District of Columbia

OPC-RFP-T-2021-2

1133 15th Street, N.W., Suite 500
Washington, D.C. 20005

The electronic version **must** be emailed to: ngumer@opc-dc.gov

Faxed proposals will not be accepted under any circumstances.

SECTION 10– ELIGIBLE OFFERORS

To be eligible, the offeror must demonstrate technical capabilities, competence, and resources to perform the duties as delineated in the Scope of Work in Section 1 of this RFP.

SECTION 11 – PROPOSAL REQUIREMENTS

In addition to meeting the requirements of Section 9 and Attachment A, Section B, proposals submitted in response to this request must:

- **BE WRITTEN ENTIRELY ON 8½” x 11” PAPER;**
- **INCLUDE A TABLE OF CONTENTS WITH INDEX TABS FOR EACH SECTION;**
- **HAVE ALL PAGES NUMBERED;**
- **INCLUDE ALL NECESSARY APPENDICES AND ATTACHMENTS;**
- **BE STAPLED IN THE TOP LEFT CORNER OR BOUND IN A 3-RING BINDER;**
- **AND**
- **BE SUBMITTED IN A MANNER THAT DOES NOT PRESENT ANY BENEFIT, KEEPSAKE, OR VALUE FOR MEMBERS OF THE REVIEW PANEL.**

Proposals must begin with a cover page that clearly states the name of the offeror and the name and address of the company, as well as the telephone number, fax number, and e-mail address of the person who may be contacted directly regarding the proposal. Proposals must be signed by a principal, officer or partner authorized to bind the offeror contractually. All parts of the proposal after the cover page must be filed under seal. OPC is interested in a qualitative approach for submitted proposals. Thus, a brief, clear, and concise proposal is more desirable than an unnecessarily large proposal.

SECTION 12 – SOURCE SELECTION

The Office will award the contract to the offeror that, in light of all factors, best meets the requirements of this RFP. Each proposal will be evaluated in accordance with the procedures detailed in this RFP. OPC’s selection of a successful offeror will be based on the special provisions and requirements in Attachment A. Activities will commence after contract negotiations and award and after the contract funding has been secured.

SECTION 13 – LIST OF ATTACHMENTS

Attachment A	Special Provisions
Attachment B	Disclosure Statement

ATTACHMENT A

SECTION A: SPECIAL PROVISIONS

A.1 Preference for Local and Disadvantaged Business Enterprises or Businesses Operating in an Enterprise Zone

General: Pursuant to the provisions of D.C. Code § 2-218.43, OPC gives a preference to offerors that are certified by the District of Columbia Department of Small and Local Business Development (“DSLBD”) as having resident business ownership, being in a Local Business Enterprise, being a Disadvantaged Business Enterprise, or as operating in an Enterprise Zone. A copy of the certification acknowledgment letter must be submitted with the offeror’s submission.

In accordance with this law, the following preferences are awarded in evaluating an offeror’s proposal:

- Three points shall be awarded if the offeror is certified as a small business enterprise;
- Five points shall be awarded if the offeror is certified as resident-owned business;
- Ten points shall be awarded if the offeror is certified as a longtime resident business;
- Two points shall be awarded if the offeror is certified as a local business enterprise;
- Two points shall be awarded if the offeror is certified as a local business enterprise with its principal office located in an enterprise zone;
- Two points shall be awarded if the offeror is certified as a disadvantaged business enterprise; and
- Two points shall be awarded if the offeror is certified veteran-owned business enterprise.

A Certified Business Enterprise (“CBE”) is to be entitled to any or all of the preferences provided herein, but in no case shall a certified business enterprise be entitled to a preference of more than 12 points or a reduction in price of more than 12 percent.

Information: For information regarding the application process, contact DSLBD at the following address or telephone number:

Department of Small and Local Business Development
One Judiciary Square Building
441 - 4th Street, NW, 9th Floor, Suite 970 N
Washington, DC 20001
(202) 727-3900 (Telephone Number)
(202) 724-3786 (Facsimile Number)

Any offeror with Local Business Enterprise or Disadvantaged Business Enterprise certification as its joint venture or constituent entity, shall be entitled to the applicable preference points provided for in D.C. Official Code § 2-218.43 in direct proportion to the percentage of the effort to be performed by the Local Business Enterprise or Disadvantaged Business Enterprise. A copy of the certification acknowledgment letter must be submitted with the offeror’s proposal.

OPC-RFP-T-2021-2

A.2 Time

Unless otherwise specified in this RFP, time, if stated in number of days, shall include Saturdays, Sundays and holidays.

A.3 Licensing, Accreditation, and Registration

The selected offeror must comply with all applicable District of Columbia and federal licensing, accreditation, and registration requirements and standards necessary for the performance of the contract.

A.4 Limitation of Authority

Only the Office or a person with prior written authority from the Office will have the express, implied, or apparent authority to alter, amend, modify, or waive any clause or condition of the contract. Furthermore, any alteration, amendment, modification, or waiver of any clause or condition of this RFP is not effective or binding unless made in writing and signed by OPC or its authorized representative.

A.5 Conformance with Laws

It will be the responsibility of the selected offeror to perform under the contract in conformance with all statutes, laws, codes, ordinances, regulations, rules, requirements, orders, and policies of governmental bodies, including, without limitation, the U.S. Government and the District of Columbia government; and it is the sole responsibility of the selected offeror to identify the statutes, laws, codes, ordinances, regulations, rules, requirements, orders and policies that apply and their effect.

SECTION B: PROPOSAL REQUIREMENTS

Offerors will be required to submit the following information with their proposals:

B.1 Executive Summary

Offerors must provide a brief overview of the proposed work plan and Offeror's experience.

B.2 CBE Utilization Plan

If applicable, an Offeror that is certified by the District of Columbia Department of Small and Local Business Development ("DSLBD") should identify what category of certification it holds (*see* Section A.1 above) and should provide a copy of the certification acknowledgment letter.

B.3 Work Plan(s)

Offerors must describe clearly and specifically their proposals for carrying out the responsibilities associated with the Scope of Work in Section 1 of this RFP, and, if applicable, provide a proposed timeline of deliverables that identifies key milestones, tasks, activities and events.

OPC-RFP-T-2021-2

B.4 Prior Experience and Qualifications

Offerors must describe their credentials, qualifications, and prior experience with respect to the Scope of Work outlined in Section 1 of this RFP. In particular, offerors should address their experience with the subject matter for which the technical services are being sought, including with drafting comments for public submission and representing clients at technical meetings.

B.5 Personnel

Offerors must identify the persons who will perform tasks outlined in the Scope of Work set forth in this RFP and provide a detailed resume for each individual that describes the qualifications applicable to the performance of the tasks for which the individual will be responsible. Please include an organizational chart showing reporting relationships of team personnel. OPC must be notified of any personnel changes if individuals assigned to work on this project(s) are relieved of their responsibilities or reassigned. Offerors shall designate one individual as the project manager and this individual shall be responsible for project management, reporting, coordination, and accountability for the entire project.

B.6 Budget

Offerors must justify all costs in terms of activities and objects of expenditure to ensure the costs are reasonable and necessary to the project as outlined in the Scope of Work in this RFP. Financial resources must be adequately and appropriately allocated among cost categories in a cost-effective and prudent business manner to accomplish the RFP objectives and activities. Services to be purchased from other agencies; subcontractors, including any amounts subcontracted to CBEs, consultants, and others must be specified.

Proposals must provide the total charges to be provided for the services rendered in the following format listing the hourly rate for every person.

<u>NAME</u>	<u>BILLING RATE</u>	<u>HOURS</u>	<u>EXPENSES</u>	<u>TOTAL</u>
-------------	---------------------	--------------	-----------------	--------------

Partner/Principal

Project Manager (if any)

All others (by name)

All other fees or expenses

Each proposal must contain the following statement:

The Office of the People’s Counsel shall pay offeror as full compensation for all authorized work performed and accepted including all costs, fees and expenses, an amount not to exceed \$ _____.

OPC-RFP-T-2021-2

The Office reserves the right to disallow expenses charged for this engagement if OPC determines such expenses are unreasonable. The successful offeror must make every effort to minimize the cost of hotels, meals and transportation.

B.7 Statement Regarding Diversity and Inclusion

Please provide a brief explanation of the efforts, if any, the Offeror has taken to foster diversity and inclusion in its employee hiring and retention processes.

B.8 Disclosure Statement and Statement Regarding Potential Conflicts of Interest

Each offeror must provide a disclosure statement substantially in the same form as the statement provided in Attachment B. Each offeror must also identify any relationships between itself or its employees and the companies under the jurisdiction of the Public Service Commission of the District of Columbia, or any parent, subsidiary, or affiliate of such companies. The extent, nature, and time aspects must be identified. If there are or have been no such relationships, a statement to that effect shall be included in the proposal. Failure to provide the statement on potential conflicts of interest will automatically disqualify the offeror.

B.9 Employer Identification Information

Each offeror must provide the Office with its 9-digit Federal Employer Identification Number (“EIN”) or Social Security Number (“SSN”) if offeror is an individual.

B.10 Debarment and Suspension

By submitting a proposal to the Office, offerors understand, agree, and certify that:

- a. Submitting a proposal with a false statement is a material breach of contract and shall void the submitted proposal and any resulting contract, and the offeror shall be removed from all future contracting opportunities with OPC. The Office may debar and suspend the offeror for: (i) engaging in contract fraud or a criminal offense incident to obtaining, attempting to obtain, or performing a public contract or subcontract (Payments due under the contract will be applied towards any debt, including but not limited to, delinquent taxes owed to the District of Columbia); (ii) violating Federal or state antitrust statutes arising out of submission of bids and proposals; (iii) engaging in acts involving embezzlement, theft, forgery, bribery, falsification or destruction of records, receiving stolen property, false statements, tax evasion, or any other offense indicating a lack of business integrity or business honesty; and, (iv) being convicted of any other offense that indicates a lack of business integrity or present responsibility as a offeror.
- b. OPC, in its discretion, may debar or suspend any offeror as a result of: (i) willful failure to perform in accordance with the specifications within the time limit provided in a contract; (ii) a record of failure to perform or of unsatisfactory performance of the terms of one or more contracts; or (iii) false assertion of status giving rise to special benefits under the laws of the District of Columbia.

SECTION C: ACKNOWLEDGMENT OF AMENDMENTS AND ADDENDA

C.1 Acknowledgment of Amendments and Addenda

Offerors must acknowledge receipt of any amendment or addendum to this RFP by: (i) signing and returning the amendment or addendum or (ii) letter or telegram, including mailgrams or by facsimile. The Office must receive the acknowledgment by the date and time specified for receipt of the submissions. An offeror's failure to acknowledge an amendment or addenda may result in rejection of the proposal.

SECTION D: GENERAL INFORMATION

D.1 Contact Person

For information regarding this RFP, please contact:

Naunihal "Nick" Singh Gumer
Director, Regulatory Finance
Office of the People's Counsel for the District of Columbia
1133 15th Street, N.W. Suite 500
Washington, D.C. 20005
ngumer@opc-dc.gov
Telephone: (202) 727-3071

D.2 Explanations to Prospective Offerors

Offerors should carefully examine this RFP and all amendments, addenda, or other revisions, and be thoroughly familiar with all requirements prior to proffering a submission. Should an offeror find discrepancies or ambiguities in, or omissions from, the RFP and amendments, addenda or revisions, or otherwise desire an explanation or interpretation of the RFP, any amendments, addenda, or revisions, the offeror must submit a request for interpretation or correction in writing. Any information given to an offeror concerning the solicitation shall be furnished promptly to all other offerors as an amendment or addendum to this RFP, if in the sole discretion of the Office, that information is necessary in proffering submissions, or if the lack thereof would be prejudicial to any other prospective offerors. Oral explanations or instructions given before the award of the contract shall not be binding.

D.3 Written or Oral Discussions

The Office is permitted to conduct oral discussions with offerors that tender submissions to expedite the proposal evaluation process.

D.4 Award Without Discussions

In order to meet the award schedule, OPC will make every effort to award the prospective contract without either written or oral discussions. Therefore, each offeror is advised that it should submit a complete and thorough submission that is fully compliant with the instructions in this RFP.

D.5 Retention of Submissions

OPC will retain all submissions; therefore, no submission will be returned to offerors.

D.6 Examination of Submissions

Offerors are expected to examine the requirements of all instructions (including all amendments, addenda, attachments, and exhibits) in this RFP. Failure to do so shall be at the sole risk of the offeror and may result in disqualification.

D.7 Late Submissions: Modifications

Any submission or Best and Final Offer received at OPC after the exact time specified for receipt shall not be considered. Any modification of a submission, including a modification resulting from the Office's request for Best and Final Offers, is subject to the same conditions set forth in Section C. The only acceptable evidence to establish the time of receipt at OPC is the time-date stamp of the Office on the submission cover page, or other documentary evidence of receipt maintained by OPC. Notwithstanding any other provisions of this RFP to the contrary, a late modification of an otherwise successful submission that makes the terms more favorable to the Office may be considered at any time it is received and may be accepted. Submissions shall be irrevocable and remain in full force and effect for a period not less than 120 days after receipt of submissions.

D.8 No Compensation for Preparation of Submissions

The Office will not bear or assume any financial obligation or liability regarding the preparation of any submissions in response to this RFP, or prepared in connection therewith, including, but not limited to, any submissions, statements, reports, data, information, materials or other documents or items.

D.9 Rejection of Submissions

The Office reserves the right, in its sole discretion:

1. To cancel this solicitation or reject all submissions.
2. To reject submissions that contain conditions and/or contingencies that, in OPC's sole judgment, makes the submission indefinite, incomplete, otherwise non-responsive, or otherwise unacceptable for award.
3. To waive minor irregularities in any submission provided such waiver does not result in an unfair advantage to any offeror.
4. To take any other action within the applicable procurement law or regulations.
5. To reject the submission of any offeror that has submitted a false or misleading statement, affidavit, or certification in connection with such submission or this RFP.

OPC-RFP-T-2021-2

ATTACHMENT B

The following contractors will perform the work described in this RFP. None has worked for AltaGas, WGL, or their subsidiaries and affiliates in the past three (3) years.